



# RESOLUTION No. 16-145

## OF THE BOARD OF SUPERVISORS OF THE COUNTY OF NEVADA

### RESOLUTION AUTHORIZING THE NEVADA COUNTY SHERIFF TO SUBMIT AN APPLICATION TO THE STATE OF CALIFORNIA DEPARTMENT OF ALCOHOLIC BEVERAGE CONTROL GRANT ASSISTANCE PROGRAM, FOR THE PERIOD JULY 1, 2016 TO JUNE 30, 2017

WHEREAS, the Board of Supervisors of the County of Nevada desires to undertake a certain project designated as the Grant Assistance Program (GAP) to be funded in part from funds made available through the Grant Assistance Program (GAP) administered by the Department of Alcoholic Beverage Control (ABC); and

WHEREAS, the GAP grant will provide monies to aid the Sheriff's Office in the prevention and illegal use of alcohol by minors, as well as other illegal alcohol related activities.

NOW, THEREFORE, BE IT RESOLVED, that the Sheriff of Nevada County is authorized to submit on behalf of the Board of Supervisors of the County of Nevada an application to the State of California Department of Alcoholic Beverage Control Grant Assistance Program, for the period July 1, 2016 to June 30, 2017, for reimbursement not to exceed \$37,500, and if awarded will return to the Board of Supervisors requesting acceptance of grant.

PASSED AND ADOPTED by the Board of Supervisors of the County of Nevada at a regular meeting of said Board, held on the 12th day of April, 2016, by the following vote of said Board:

Ayes: Supervisors Nathan H. Beason, Edward Scofield, Dan Miller, Hank Weston and Richard Anderson.

Noes: None.

Absent: None.

Abstain: None.

ATTEST:

JULIE PATTERSON HUNTER  
Clerk of the Board of Supervisors

By: 

  
Dan Miller, Chair

4/12/2016 cc: Sheriff\*  
AC\*

**GRANT ASSISTANCE PROGRAM (GAP)  
2016 – 2017**

**GRANT FORMS**



**EDMUND G. BROWN JR., *Governor***  
**State of California**

**TIMOTHY GORSUCH, *Director***  
**Department of Alcoholic Beverage Control**

January, 2016



**State of California**  
**Department of Alcoholic Beverage Control**  
**Grant Assistance Program**

**PROPOSAL COVER SHEET**

(TO BE COMPLETED BY APPLICANT AGENCY)

**1. Name of Applicant Agency:** Nevada County Sheriff's Office

**2. Description of Applicant Agency:** The County of Nevada is approximately 976 square miles located in the Sierra Nevada Foothills and Mountains. There are three incorporated cities: Nevada City, which is the County seat, Grass Valley and Truckee. There are approximately 306 ABC licensees within Nevada County. Additionally, there are numerous private organizations that request a daily license throughout the year for local events. The Nevada County Sheriff's Office has approximately 68 sworn personnel and around 107 non-sworn personnel. Personnel are assigned to one of three Divisions: Administrative, Corrections and Operations, which encompass Patrol and Investigations.

**3. Number of Licenses in Project Area:** 306

**4. Population of Service Area:** 98,200

**5. Project Description:** The Nevada County Sheriff's Office plans to use funds supplied by the grant to conduct a variety of enforcement operations including but not limited too; shoulder tap, minor decoy, trapdoor, IMPACT inspections and general enforcement. These operations would be conducted across the county but specifically targeting the more problematic areas and/or areas which tend to have an increase in minor presence. Over the last couple of years, the Nevada County Sheriff's Office has been adding to the enforcement operations by conducting educational presentations and trainings in the middle and high schools across the county. Each year we have presented the "No Thanks" presentation to hundreds of students encouraging good decisions and prevention.

**6. Funds Requested:** \$37,500.00

**7. Project Period:** July 1, 2016 – June 30, 2017

**8. Acceptance of Conditions:** By submitting this proposal, the applicant signifies acceptance of the responsibility to comply with all requirements stated in the Request for Proposals. The applicant understands that ABC is not obligated to fund the project until the applicant submits correctly completed documents required for the contract.


**A. Project Director (person having day-to-day responsibility for the project)**

Name: Sergeant Mike Sullivan  
Address: 950 Maidu Avenue  
Nevada City, CA 95959

Phone: (530) 265-1471

Fax: (530) 470-0439

E. Mail Address: [mike.sullivan@co.nevada.ca.us](mailto:mike.sullivan@co.nevada.ca.us)

Signature: 

Title: Sergeant

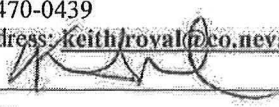
**B. Chief of Police or Sheriff (authorizing official)**

Name: Sheriff Keith Royal  
Address: 950 Maidu Avenue  
Nevada City, CA 95959

Phone: (530) 265-1471

Fax: (530) 470-0439

E. Mail Address: [keith.royal@co.nevada.ca.us](mailto:keith.royal@co.nevada.ca.us)

Signature: 

Title: Sheriff

**C. Fiscal or Accounting Official**

Name: Joseph Salivar  
Address: 950 Maidu Avenue  
Nevada City, CA 95959

Phone: (530) 265-1471

Fax: (530) 470-0439

E. Mail Address: [joseph.salivar@co.nevada.ca.us](mailto:joseph.salivar@co.nevada.ca.us)

Signature:

Title: Undersheriff

**D. ABC USE ONLY**

## **PROJECT NARRATIVE**

### **1. SUMMARY:**

The County of Nevada is approximately 976 square miles located in the Sierra Nevada Foothills and Mountains located directly between the major metropolitan areas of Sacramento California and Reno Nevada. It is also within a short driving distance (just over two hours) from the San Francisco Bay Area, making it a common weekend tourist destination. There are three incorporated cities: Nevada City, which is the County seat, Grass Valley and Truckee and several unincorporated communities such as Penn Valley, Smartsville, Rough and Ready, North San Juan and Washington just to name a few. There are approximately 98,200 residents within Nevada County.

Approximately 93% of the County population is white, 0.5% are African American, 8.9% is Hispanic, 1.2% American Indian, and 1.3% Asian population. 94% of the residents speak English as their primary language and 4.2% speak Spanish. Approximately 18.8% of the residents are under the age of 18. The median income is \$58,077. Approximately 10.3% of the population lives below the poverty line. Border counties to the County of Nevada are the California Counties of Yuba, Sierra, and Placer and the County of Washoe in the State of Nevada. There are approximately 306 ABC licensees within Nevada County. Additionally, there are numerous private organizations that request a daily license throughout the year for local events.

Nevada County is host to numerous guests who recreate, visit, and transit via I-80, SR-20, SR-174, SR-89 and SR-49. The majority of the County of Nevada is rural and unincorporated. The County has numerous lakes, rivers and campgrounds which are used for recreation. The two major rivers are Yuba River and the Truckee River which attract a large amount of recreating traffic from all over the area. There are also three major snow skiing resorts, Boreal Mountain Resort, Soda Springs Resort and Donner Ski Ranch all of which attract thousands of tourists each year and host multiple large scale events.

Over the last few years Nevada County has quickly gained notoriety in the wine industry with multiple award winning wineries located within the county. As the wineries have grown many of them have opened tasting and show rooms in storefronts throughout Nevada County. Clubs such as the Sierra Vintners have been formed and organize multiple large scale events encompassing all of the local wineries, and host the events in the several locations throughout Nevada County. These events tend to attract hundreds if not thousands of local and tourist patrons who come to partake in the ever expanding wine industry in Nevada County.

### **The Nevada County Sheriff's Office:**

The Nevada County Sheriff's Office has approximately 68 sworn personnel and around 107 non-sworn personnel. Personnel are assigned to one of three Divisions: Administrative, Corrections and Operations, which encompasses Patrol and Investigations. Like many agencies across the state we have had to sustain several cutbacks and reductions in personnel size over the last few years. However, due to demographics and calls for service demand we still need to have deputies assigned to the positions in Marine Patrol Enforcement and High Country Enforcement. We additionally have deputies assigned to Courts and Transportation, School Resource Officers, and the Marijuana Abatement Team. As a result there is a continual draw on our Patrol resources.

### **2. PROBLEM STATEMENT:**

The rural areas of the County of Nevada are home to a number of bars and liquor stores. These locations are remote and out of the way from normal calls for service. When a call for service is generated in the rural areas



they are typically extreme in nature. When law enforcement arrives to the area where the crime occurred it is usually empty and the investigations tend to have few or no leads. Some of these bars are directly located on Highway 49. In front of these establishments and leading onto Highway 49 there are burn out marks and often shell casings found in the area. We typically do not receive calls for service regarding these incidents. These establishments are best investigated by the use of undercover agents to ensure the licensees are following rules established by ABC. Because our staff is well known in the area, undercover ABC agents are crucial in conducting these types of investigations alongside local law enforcement.

Many of the bars and night clubs in Nevada County have become difficult to enforce with conventional means and are becoming hot spots for local drug dealers and their clientele. The alcohol related issues also affect the unincorporated areas as persons purchase alcohol in the incorporated cities and consume the alcohol in unincorporated areas of the county. This makes it hard for the Nevada County Sheriff's Office to work on these problems without having a collaborative effort with an agency such as Alcoholic Beverage Control.

The County of Nevada has several lakes, ski resorts, and well-known off-highway vehicle recreation sites. The county is a common destination for hunters and fishermen and along with general recreation comes the recreational use of alcohol. During the winter and spring, Boreal Mountain Resort and Donner Ski Ranch are both popular destinations with local and non-local youth. Underage alcohol and drug consumption is common within the parking lot areas of both of these establishments as well as on the slopes. Such activities often lead to fights and other disturbances on properties which have ABC licenses.

There have been consistent and reported issues with the parks throughout the county where subjects are often consuming alcoholic beverages even though there are ordinances restricting it. These subjects cause problems for the public who intend to travel to the parks to enjoy them with their families. The parks often have subjects consuming alcohol in them after park hours, causing a safety concern for people in the area.

The County of Nevada and its incorporated cities host several events throughout the year in which alcohol is consumed and sold. Truckee has weekly open-air concerts during summer months where alcohol is sold and consumed by concert goers. The Nevada County Fairgrounds and the downtown associations of Nevada City and Grass Valley host festivals centered on the consumption of wine and beer as well as seasonal street fairs in which alcohol is consumed by attendees. Most of these festivals will obtain one day ABC licenses, and some of the festivals such as "Burning Equinox" and "the World Festival" tend to attract large groups of party goers partaking in underage drinking and use of narcotics. We have seen an increase in the amount of countywide wine tasting events and festivals as the wine industry in Nevada County continues to grow.

With all of these events we see a mix of local and tourist patrons. Some events attract thousands of out of town patrons, such as "Burning Equinox" and the Nevada County Fair. With such a large increase in population it can at times be very difficult to handle all of the needed enforcement for such events.

Minor alcohol consumption and procurement are always a problem within the County of Nevada. This alcohol finds its way to a myriad of juvenile parties and summer campsites, which frequently generate calls for service and tax the patrol shift by removing resources needed to handle priority calls for extended periods of time. Even though our agency has conducted shoulder tap and minor decoy operations frequently over the last few years, we are still above the statewide average ratio (1 out of 10) adults' contacted that are willing to purchase alcohol for a minor. On most of our operations our decoys are having someone furnish alcohol to them on a 1 to 7 or 1 to 8 ratio. These numbers can obviously change depending on the location of operations and

time frame between operations. However, we have consistently seen the ratio drop quickly if the operations are not conducted regularly.

### 3. PROJECT DESCRIPTION

Investigative priority will be given to licensees that are particularly causing problems within Nevada County. Working with Agents from the ABC, accusations will be filed against licensed premises in an effort to gain compliance. Several roll call trainings will be conducted with a focus on alcohol related crimes and enforcement strategies commonly utilized. Using public presentations, educational strategies will focus on prevention issues for minors and their parents.

The primary educational presentation the Nevada County Sheriff's Office will be working on is the **"No Thanks" Presentation**. This presentation is a great tool that allows us to speak with kids in an attempt to prevent enforcement action from being necessary. The presentation was designed by members of the Sheriff's Office and partners CoRR (Community Recovery Resources), and presented in schools across Nevada County. These presentations were in smaller sized classrooms and encouraged interaction from the school kids. A guest speaker also participated in the presentation to talk about his experiences with alcohol that negatively affected his life and how his life improved drastically after he stopped consuming alcohol. T-Shirts were made and passed out to participants that had "No Thanks" on the front and "I don't need alcohol to have a good time" on the back. It also displayed emblems from The Nevada County Sheriff's Office, ABC, and CoRR. The schools have asked us to come back to continue further presentations.

If we are able to positively influence a child to make good decisions they may spread those good decisions to their peers, which would lower our underage drinking and associated problems. T-shirts and slogans also invoke conversation amongst juveniles and adults in the community to remind everybody that there are problems in Nevada County with children consuming alcohol and without good decisions there will be severe consequences that could follow. The ultimate goal of these presentations is to interact with the children in Nevada County and provide them information so that they can make positive choices in life and to prevent them from becoming suspects or victims of any associated crimes.

Enforcement strategies will focus on ABC type operations, i.e. Shoulder Tap, Minor Decoy, Trap Door, and investigations of problem premises. We are going to increase enforcement and investigative activities within the recreational areas of the county, particularly those in which alcohol use and drug activity are known to flourish. This specialized assignment will be run out of the operations division utilizing patrol equipment and equipment assigned to our investigative units. The goal is to continue ongoing enforcement action making a difference in the issues detracting from "quality of life" and placing the community at risk.

During years in the past when our agency has been fortunate enough to receive a GAP grant from Alcoholic Beverage Control, we have worked hard completed or exceed all of goals each year. The work and assistance provided to us has been noticed in our community. For example during the last year our agency obtained a grant (fiscal year 2014-2015) we conducted a total of 52 operations that included minor decoy, shoulder tap, and trapdoor operations. Through these 52 operations our agency made 125 arrests that included both physical arrests and citations. These case and operations were certainly noticed by community members across the county and this action would not have been possible without the assistance from Alcoholic Beverage Control.

#### **4. PROJECT GOALS AND OBJECTIVES**

The goal of the Nevada County Sheriff's Office is to utilize this grant to train law enforcement personnel. This grant will help us reduce the number of alcohol related calls for service within Nevada County while increasing prosecutable investigations. The grant will create a collaborative effort with ABC conducting high visibility and plain-clothes enforcement operations. Furthermore we will be providing much needed education to licensees and students in our community. We will evaluate the success of our goals and objectives quarterly.

- Provide a press release announcing the award of this grant and at least four (4) additional press release announcements regarding operations conducted throughout the duration of the grant.
- Quarterly role call trainings regarding rules and regulations of the ABC Act.
- Identify problematic locations and gain compliance through education and/or enforcement actions.
- Prosecute persons who are found furnishing alcohol to minors.
- Prosecute persons furnishing alcohol to obviously intoxicated persons.
- Conduct at least three (3) IMPACT/ROSTF operations.
- Conduct at least seven (5) Shoulder-Tap / Minor Decoy operations.
- Conduct two (2) ski resort patrols.
- Conduct one (2) trapdoor operation.
- Conduct five (5) plain-clothes general enforcement operations targeting problematic premises and special events that are draining law enforcement resources.
- Conduct at least three (3) campground/recreation area patrols.
- Conduct at least two (2) "No Thanks" presentations at Nevada County Schools.
- Participate in the statewide Shoulder-Tap Operation.

We will maintain a database specific to GAP related activity and alcohol related crimes. This will be achieved through the use of the NCSO Records Division. The purpose will be to identify "problem" licensee locations, which are non-compliant and tend to drain NCSO resources.

#### **PROJECT PERSONNEL**

The staffing required to carry out and complete these grant goals and objectives, as supported by the proposed budget are; one sergeant and one deputy (sworn, full-time employee) using approximately 5% of a work week for grant administration and operational planning. Overtime must be used for various investigations and enforcement activities conducted by full-time, sworn personnel. NCSO administrative support staff will also be used to collect data and perform fiscal accounting. This project will be overseen by an operations lieutenant and monitored by an operations captain. A sergeant will administer the grant and will oversee training and grant administration. A sergeant will maintain fiscal responsibility and report directly to ABC for violations that may require administrative action. Administrative and oversight responsibility may be changed at the direction of the Sheriff

# BUDGET DETAIL

Exhibit B

BUDGET CATEGORY AND LINE-ITEM DETAIL	COST (Round budget amounts to nearest dollar)
<b>A. Personnel Services (Straight Time Salaries, Overtime, and Benefits)</b>	
<b>A.1 Straight Time</b>	<u>A.1</u>
Sergeant \$46.35 / hour @ 21.5 hours	\$1,000.00
<b>A.2 Overtime</b>	<u>A.27875</u>
Sergeant \$73.44 / hour @ 107.23 hours	\$7,875.00
Deputy \$54.78 / hour @ 365.09 hours	\$20,000.00
<b>A.3 Benefits</b>	<u>A.3</u>
Sergeant (straight time only) 52.33 / hour @ 21.5 hours	\$1,125.00
<b>TOTAL PERSONNEL SERVICES</b>	\$30,000.00
<b>B. Operating Expenses (maximum \$2,500)</b>	
Funds to use for the purchases of alcohol, narcotics, stolen property or other contraband during ABC operations such as Shoulder Taps or Minor Decoy	B: \$2,500.00
<b>TOTAL OPERATING EXPENSES</b>	\$2,500.00
<b>C. Equipment (maximum \$2,500)</b>	
(Attach receipts for all equipment purchases to monthly billing invoice)	
>LEA Wire Transmitter @ \$1,750	
>Intoximeters Inc. Alco-FST PAS device with 1,000 mouthpieces @ \$750	C: \$2,500.00
<b>TOTAL EQUIPMENT</b>	\$2,500.00
<b>D. Travel Expense/Registration Fees (maximum \$2,500)</b>	
(Registration fee for July 2016 GAP Conference attendee is \$275 each)	
Transportation to and from the July 2016 GAP conference, conference registration, rental car, per diem and lodging for two NCSO attendees	D: \$2,500.00
<b>TOTAL TRAVEL EXPENSE</b>	\$2,500.00
<b>TOTAL BUDGET DETAIL COST, ALL CATEGORIES</b>	\$37,500.00



## OTHER FUNDING SOURCES

Complete the following to report the total funds available to support the activities related to accomplishing the goals and objectives of the contract. In the "Grant Funds" column, report the ABC funds requested by category. In the "Other Funds" column, report all other funds available to support the project by category (if none, leave blank). Then calculate the totals by category in the "Program Total" column. Total each column down to arrive at the total program funds available. (Round all budget amounts to the nearest dollar.)

BUDGET CATEGORY	GRANT FUNDS	OTHER FUNDS	PROGRAM TOTAL
Personnel Services	\$30,000.00	\$1,500.00 (Accounting to process billing)	\$31,500.00
Operating Expenses	\$2,500.00	\$2,500.00 (Use of County equipment, fuel, etc...)	\$5,000.00
Travel/Registration Fees	\$2,500.00	\$500.00	\$3,000.00
Equipment	\$2,500.00		\$2,500.00
<b>TOTALS</b>	<b>\$37,500.00</b>	<b>\$4,500.00</b>	<b>\$42,000.00</b>

This form does not become part of the contract but is required in the Request for Proposals package.